

Kenai City Council - Work Session -Kenai Waterfront Revitalization and Economic Development Incentives

August 4, 2021 — 5:00 PM Kenai City Council Chambers 210 Fidalgo Avenue, Kenai, Alaska

www.kenai.city

Telephonic/Virtual Information Below

Agenda

- A. <u>CALL TO ORDER AND PLEDGE OF ALLEGIANCE</u>
- **B.** <u>INTRODUCTION</u> Paul Ostrander, City Manager
- C. COUNCIL DISCUSSION AND COMMENTS
- D. <u>PUBLIC COMMENT</u> (limited to 3 minutes per speaker; 20 minutes aggregated)
- E. <u>ADJOURNMENT</u>

Join Zoom Webinar

https://us02web.zoom.us/j/81168359551

Meeting ID: 811 6835 9551 Passcode: 784457

OR Dial In: (253) 215-8782 or (301) 715-8592

Meeting ID: 811 6835 9551 Passcode: 784457



MEMORANDUM

TO: Mayor Gabriel and Council Members

FROM: Paul Ostrander, City Manager

DATE: June 29, 2021

SUBJECT: Discussion Item – Introduction of Kenai Waterfront Revitalization and

Economic Development Incentives and Request to Schedule Work

Session

In January of this year, Administration provided the Council with two programs currently under development – the Storefront Improvement Program and the Property Tax Incentive Program. Since that time, Administration has continued to evaluate and develop a framework for a number of programs focused on the long-term health of our business community. The intent of these programs is to strengthen the economic vitality of Kenai and best serve the citizens of Kenai with responsible management.

The City of Kenai Imagine Kenai 2030 Comprehensive Plan includes goals and objectives to promote projects that create workforce development opportunities, implement business-friendly regulations, taxation and incentives, and encourage the adaptive reuse of vacant commercial buildings in the City Center and along the Kenai Spur Highway. It further states that the City should develop land use strategies to implement a forward-looking approach to community growth and development and specifically identifies the waterfront adjacent to the Bridge Access Road beginning at Millennium Square to the City dock as an area for revitalization.

One of the greatest potentials to attract significant investment in Kenai is the waterfront area. The untapped potential and importance of Kenai's unique, defining natural asset near the mouth of the Kenai River has catalytic possibilities for large-scale waterfront development on vacant or abandoned sites previously utilized by commercial fishing processors. The City is in a position to provide strategic investments in infrastructure on our waterfront through public – private partnerships to facilitate redevelopment. However, it would be premature to propose a specific project or respond to an opportunity to promote a project should one arise without confirming that existing ownership, infrastructure, planning, and zoning will support the revitalization of the area.

Administration supports a feasibility study that would consider all aspects of the waterfront area and provide recommendations for a revitalization initiative, including any regulatory or code changes and partnership models necessary to support a revitalization of the area. This study would also look at the economic incentive programs that are under development to gauge the effectiveness of these programs in coordination with any revitalization effort.

Included as attachments to this memo are two documents that give a broad overview of programs that administration is working on, as well as a timeline that, with Council approval, we hope to follow over the next eight to nine months as we work through the process of development, public participation, and Council consideration. As proposed, the Kenai Waterfront Initiative would follow a separate process and legislation from the other economic development incentive programs, however, providing the information on all of the programs that are under development was important to demonstrate how the programs would work in concert to achieve the larger Council directed vision of creating an environment for both new and existing businesses in Kenai to thrive.

In order to engage residents in developing plans for the waterfront, given the potential to transform the area and attract large-scale investment in Kenai, Administration recommends scheduling a work session in early August and invite property owners and the community to gauge support for the program and to help administration refine the scope of work for a feasibility study for the area.

Your consideration is appreciated.

Attachments:

- Kenai Waterfront and Development Incentive Timeline
- Proposed Incentive Tools for Economic Development or Redevelopment in Kenai



Page 2 of 2

The City of Kenai | www.kenai.city

KENAI WATERFRONT AND ECONOMIC DEVELOPMENT INCENTIVES TIMELINE



JULY 7 DISCUSSION ITEM: KENAI WATERFRONT REDEVELOPMENT / SCHEDULE WORK SESSION

AUG 18 INTRODUCTION:
ORDINANCE FUNDING
KENAI WATERFRONT
FEASIBILITY STUDY

SEPT 1 PUBLIC HEARING: ORDINANCE FUNDING WATERFRONT FEASIBILITY STUDY

- INVITE LOCAL BUSINESS OWNERS TO WORK SESSION
- FINALIZE DRAFT PROPOSED INCENTIVE PROGRAMS

NOV 3 INTRODUCTION:
PROPOSED INCENTIVE
PROGRAMS/TOOLS

DEC 1 PUBLIC HEARING: PROPOSED INCENTIVE PROGRAMS/TOOLS

- ADMIN. WORK W/ FEASIBILITY CONSULTANT UNTIL REPORT FINAL
- ADMIN. REVIEW OF ARPA FUNDING GUIDANCE (ONGOING)

MAR 1 DISCUSSION ITEM: KENAI WATERFRONT FEASIBILIY STUDY / SCHEDULE WORK SESSION INVITE PRIVATE PROPERTY OWNERS TO WORK SESSION

- DRAFT WATERFRONT FEASIBILITY SCOPE OF WORK
- ADMIN. REVIEW OF PROPOSED INCENTIVE PROGRAMS (ONGOING)

EARLY AUG WORK SESSION: KENAI WATERFRONT REDEVELOPMENT

- FINALIZE WATERFRONT FEASIBILITY SCOPE OF WORK
- ISSUE / AWARD FEASIBILITY STUDY
- ADMIN. REVIEW OF PROPOSED INCENTIVE PROGRAMS (ONGOING)

MID OCT WORK SESSION: PROPOSED INCENTIVE PROGRAMS/TOOLS

Proposed Incentive Programs/Tools:

KENAI WATERFRONT REVITALIZATION INITIATIVE

Revitalization of Kenai Waterfront through public/private partnership

KENAI PROPERTY TAX EXEMPTION FOR ECONOMIC DEVELOPMENT

Incentivizes significant capital investment to create revenue and local jobs to sustain and grow Kenai's economy

KENAI TAX EXEMPTION FOR DEPRECIATED PROPERTY

Incentivizes substantial redevelopment of deteriorated commercial buildings to create local jobs and/or revenue to sustain and grow Kenai's economy

KENAI STOREFRONT IMPROVEMENT PROGRAM

Incentivizes local business improvements and reinvestment in Kenai to enhance economic vitality in Kenai

KENAI COMMERCIAL BUILDING FEE WAIVER PROGRAM

Contributes to feasibility of a development or redevelopment project that provides a public benefit



City of Kenai Proposed Incentives



Kenai Property Tax Exemption for **Economic Development**

Incentivizes significant capital investment in Kenai to create local jobs and/or revenue



Kenai Tax Exemption for Depreciated **Property Redevelopment**

Incentivizes substantial redevelopment of deteriorated commercial buildings



Kenai Commercial Building Fee **Waiver Program**

Contributes to feasibility of a development or re-development project that provides a public benefit





Proposed **Incentive Tools** For Economic Development or Redevelopment in Kenai

Imagine Kenai 2030 Comprehensive Plan Objectives:





Kenai Storefront Improvement Program

Incentivizes local business improvements and reinvestment to enhance economic activity and vitality





Kenai Waterfront Revitalization Initiative

Revitalization of Kenai Waterfront through public/private partnerships











EXAMPLE 1: Substantial Renovation of a Deteriorated Building







Substantial Renovation of a Deteriorated Building

Project proposes a substantial redevelopment of a deteriorated commercial building in Kenai that is non-compliant with City building and property maintenance, incentives enable the project to move forward, the economic feasibility of the project has a long-term economic viability, will create additional employment, and provide public benefit.



EXAMPLE 2: Significant New Waterfront Development







Significant New Waterfront Development

Project proposes a significant capital investment in Kenai that requires a public/private partnership to move forward and the economic feasibility of the project has a long-term economic viability, will create additional employment, and provide public benefit.

Imagine Kenai 2030 Comprehensive Plan Objectives:



Promote projects that create workforce development opportunities



Implement business-friendly regulations, taxation and incentives to create a stable, positive climate for private investment



Promote adaptive reuse of vacant commercial buildings in the city center and along the Kenai Spur Highway



Review revitalization strategies for the area adjacent to the Bridge Access Road beginning at Millennium Square to the boat landing



Ensure that the installation of basic public infrastructure (roads, sewer, water, and drainage) is coordinated with development and that improvements needed to serve the development are in place at the time impacts occur



KENAI WATERFRONT REVITALIZATION AND ECONOMIC DEVELOPMENT

Proposed Project Information for Work Session August 4, 2021

PURPOSE OF STUDY

The Kenai waterfront presents a transformative opportunity for economic development and community enhancement. This study will evaluate the revitalization of the Kenai Waterfront area, including opportunities for core economic investments and incentives, public-private partnerships, and a comprehensive assessment of how the area can best serve the community of Kenai in the future. The feasibility study will evaluate constraints and opportunities for the area, along with risks and costs.

ELEMENTS OF STUDY

- Evaluate market conditions and identify opportunities for potential revitalization of the area
- Review and recommend any necessary changes to existing plans, zoning, and/or regulations
- Engage community and develop vision, core concepts, and priorities
- Assess infrastructure needs to support redevelopment
- Identify economic investments and incentives that encourage development
- Prepare examples of conceptual plans for potential site redevelopment alternatives
- Prepare financial analysis to evaluate the feasibility of redevelopment concepts

KEY OUTCOMES

- Understanding of risks and opportunities related to redevelopment of the area
- Redevelopment strategies and concepts to revitalize and incentivize development of the area to maximize the potential of the area to support a thriving business, residential, recreational and cultural community
- Recommendations for any necessary zoning or land and development code changes and potential economic incentive programs
- Implementation plan to guide redevelopment in the future

KEY QUESTIONS

- What is the community's vision for this area?
- How does redevelopment of this area fit into the community's goals and objectives
- What types of uses are most appropriate for this area?
- How can the City best support revitalization of the area?

AREA INFORMATION

Size: 160 acres

Uplands: 138 acres Tidelands: 22 acres Zoning: Heavy Industrial

Infrastructure:

State Maintained Bridge Access Road City Water and Sewer Along Highway Natural Gas/Electric

City Dock

For more information contact Assistant to City Manager Christine Cunningham at 907.283.8233 or ccunningham@kenai.city

